Court of Common Council

CITY OF HARTFORD 550 MAIN STREET HARTFORD, CONNECTICUT 06103



Glendowlyn L. H. Thames, Council President Julio A. Concepción, Majority Leader John Q. Gale, Assistant Majority Leader Wildaliz Bermúdez, Minority Leader

John V. Bazzano, Town and City Clerk

Thomas J. Clarke II Councilman Cynthia R. Jennings, Councilwoman James Sánchez, Councilman Larry Deutsch, Councilman rJo Winch, Councilwoman

Testimony for Public Hearing, Judiciary Committee, 25 March 2019 by

Larry Deutsch, MD, MPH; Member, Court of Common Council, City of Hartford

These days there is much talk of justice and SECOND CHANCE, particularly regarding our State's young people. Today and next few weeks may be the LAST CHANCE for us officials this term to rectify a persistent known wrong, and as Dr. Martin Luther King, Jr. has said, <u>JUSTICE DELAYED IS JUSTICE DENIED</u>.

US Supreme Court has declared as unjust and now illegal the very lengthy sentences that now confine many who got caught up in illegal acts and made bad mistakes while young, under ages 16, 17, 18.

Many of us are now familiar with its opinion on cases like <u>Miller v. Alabama</u> and <u>Jackson v. Arkansas</u>. The Court recognized real differences among those whose less capable of knowing and doing right from wrong, of thinking ahead about their own acts and the welfare of their fellow human beings - and make dreadful mistakes. The Supreme Court, and sometimes our own courts in Connecticut have begun to take some conditions and factors into consideration -- by reason of age, mental capacity, desperate life circumstances Please review the following Connecticut General Assembly history and documents preceding us today....

General Assembly File No. 705

January Session

Substitute Senate Bill No. 543

Session, 2009

The Committee on Judiciary reported through SEN. MCDONALD of the 27th Dist., Chairperson of the Committee on part of the Senate, that substitute bill ought to pass.

[see especially two sentencse of OLR report highlighted below]

AN ACT CONCERNING SENTENCE MODIFICATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 53a-39 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):

- (a) At any time during the period of a definite sentence, [of three years or less,] the defendant may seek modification of the sentence pursuant to this section, except that a defendant may not seek such modification for a second or subsequent time without the agreement of the state's attorney.
- (b) The sentencing court or judge may, after hearing and for good cause shown, reduce the sentence, order the defendant discharged [,] or order the defendant discharged on probation or conditional discharge for a period not to exceed that to which the defendant could have been originally sentenced.
- [(b) At any time during the period of a definite sentence of more than three years, upon agreement of the defendant and the state's attorney to seek review of the sentence, the sentencing court or judge may, after hearing and for good cause shown, reduce the sentence, order the defendant discharged, or order the defendant discharged on probation or conditional discharge for a period not to exceed that to which the defendant could have been originally sentenced.]
- (c) The provisions of this section shall not apply to any portion of a sentence imposed that is a mandatory minimum sentence for an offense which may not be suspended or reduced by the court.
- (d) At a hearing held by the sentencing court or judge under this section, such court or judge shall permit any victim of the crime to appear before the court or judge for the purpose of making a statement for the record concerning whether or not the sentence of the defendant should be reduced, the defendant should be discharged or the defendant should be discharged on probation or conditional discharge pursuant to

[subsection (a) or (b) of] this section. In lieu of such appearance, the victim may submit a written statement to the court or judge and the court or judge shall make such statement a part of the record at the hearing. For the purposes of this subsection, "victim" means the victim, the legal representative of the victim or a member of the deceased victim's immediate family.

OFA Fiscal Note (2009)

State Impact:

Agency Affected	Fund- Effect	FY 10 \$	FY 11 \$
Pub. Defender Serv. Com.; Criminal Justice, Div.; Comptroller Misc. Accounts (Fringe Benefits)	GF - Potential Cost	Significant	Significant
Correction, Dept.	GF - Potential Savings	Significant	Significant

Municipal Impact: None

Explanation

The bill entitles inmates sentenced to prison for 3 years or more to have one hearing to consider sentence modifications; such hearings are routinely denied under current law. 1

There are currently more than 5,000 sentenced offenders who would qualify for such hearings under the bill. <u>Approximately 2% of offenders for whom sentence review hearings are held have their sentences altered (in all cases reduced).</u> Provided this rate of change holds for sentence modification hearings held under the bill, approximately 100 inmates could have their sentences reduced.

Assuming that it takes 2 hours to prepare for and participate in any such hearing, the bill could generate approximately 10,000 hours of additional work for state prosecutors and 7,500 hours for public defenders (who handle roughly 75% of cases processed in Judicial District courts). The extent to which inmates will take the opportunity to participate in a hearing to consider sentence modification is uncertain. However, given the relatively large pool of potential applicants, the Divisions of

Criminal Justice and Public Defender Services Commission could each require at least one more position to handle additional hearings under the bill.

The Out Years

The potential significant savings to the Department of Correction and potential significant cost to the state agencies involved in conducting hearings would decrease in the out years as the one-time influx of hearings (related to current inmates) is depleted.

Sources: Public Hearing Testimony

OLR Bill Analysis sSB 543 (2009)

AN ACT CONCERNING SENTENCE MODIFICATION.

SUMMARY: Under current law, there are different procedures for seeking sentence modification. Defendants serving a sentence of less than three years can ask the sentencing court or judge to modify the sentence; however, those serving a sentence of more than three years must get the state's attorney to agree to have the court or judge consider the request.

This bill eliminates the different procedures. Instead it allows all defendants, regardless of their sentence length, to make an initial request for modification without first getting the state's attorney's approval. Defendants seeking a second or subsequent modification must get the state's attorney's approval. Under current law, defendants sentenced to less than three years may make unlimited requests for modification.

By law, unchanged by the bill, a sentencing court or judge may reduce a defendant's sentence, order him or her discharged, or order him or her discharged on probation or conditional discharge. The decision to modify a sentence can only be made after a hearing and for good cause. A mandatory minimum sentence may not be suspended or reduced by the court.

EFFECTIVE DATE: October 1, 2009

COMMITTEE ACTION: Judiciary Committee: Joint Favorable Substitute

Yea 43 Nay 0 (03/31/2009)

¹Under current law, any person serving up to 3 years can seek sentence modification and any person serving more than 3 years must first get the state's attorney's approval. The bill permits any inmate (regardless of sentence length) to make an initial request without getting the state's attorney's approval; any subsequent requests require the state's attorney's approval under the bill.

Remainder of this testimony is available for public review in

Judiciary Committee Room 2500